Law & Economics of Competition Law Part 2 – US Antitrust Law

Avinash S. Ganu

Advocate

B.Sc. LL.M. (Pune), LL.M. In International Economic Law (Warwick, U.K.)

US Antitrust Law

- Competition laws = Antitrust
- After 1880 large industries combining as trust to control 'pricing' & 'output'
- Legislation provide solution to trust problem, therefore "Antitrust"
- ▶ 1890 \rightarrow The Sherman Act
- 1914 \rightarrow The Clayton Act
 - → The Federal Trade Commission Act
- USA adopted 'Crime Tort' model, which prescribed anticompetitive 'concerted & unilateral conduct'

US Antitrust Law – Nature

- US law provided a 'broad structure' or 'standards'
- Did not specify 'detailed rules'
- Entire 'substantive content' of law is developed by the judiciary
- US 'Antitrust Law' is developed as a common law
- Need to study judgments of mainly the US Supreme Court & Circuit Courts

US Antitrust Law – Prosecuting Agencies

Authority to prosecute/ take action

Department of Justice

4

- Federal Trade Commission
- State Governments
- Private Individuals

In India, single prosecutorial gatekeeper - i.e. Competition Commission of India (CCI) can take action

Schools of Antitrust

- Different schools of thought had impact on US antitrust policy and development
- Various schools
 - Harvard School
 - Chicago school
 - Post Chicago school
 - Neo Chicago school
 - Behavioural school

Harvard School

- Its structural approach was influential in the US since 1930 to 1960 and also shape EU policy
- SCP model Argues relationship between <u>S</u>tructure, <u>C</u>onduct & <u>P</u>erformance
- Market structure influences firm's conduct, which in turn influences performance
- Structure –seller concentration, entry barriers, product differentiation
- Conduct pricing, advertising, research & development
- Performance efficiency, technological progress

Harvard School contd.

This school asserts that high concentration and high entry barriers directly affect conduct of the firm

For this school, antitrust has many goals

- Distribution of equity
- Economic stability

7

- Decentralization of economic power
- Optimal factor allocation
- Consumer sovereignty

Harvard School contd.

Wide range of conduct considered as anticompetitive including

Vertical restraints – tying, bundling

Exclusive dealings, territorial restraints resale price maintenance

Expanded rights of perceived victims

Chicago School

At centerstage since 1970

9

- Based on neoclassical economics and price theory
- Different than Harvard School
 - Sceptical of SCP paradigm
 - Single goal of 'economic efficiency
- Consumer welfare \rightarrow improving allocative efficiency

without impairing the productive efficiency

Consumer welfare = total surplus / total welfare

≠ consumer surplus

Chicago School contd.

- In Economies of Scale, high level concentration is natural
- Predatory pricing cannot be successful if no recoupment possible
- Exceptional intervention prescribed
- 1970 onwards US Supreme Court decisions influenced by this philosophy
- 1990 influence was almost complete
- Reversed old precedents, liberal policies

Chicago School contd.

Supreme Court's change of approach in following areas

Per Se Rule to Rule of reason

Tying arrangement

Maximum retail price maintenance

Predatory pricing

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Post Chicago School

Deviates and improve Chicago approach

Considers that certain conduct may have harmful effect

Support Rule of Reason

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Neo Chicago School

Combine Price Theory with Game Theory Make error analysis weighing relative harm False positive – finding violative when not harmful negative – finding no violation when **False** behaviour is injurious

Behavioural School

Reject unrealistic assumptions of neoclassical economics

Adopt inductive approach

Look to congnitive psychology to understand people's choices

Considers cognitive biases, endowment effect

Still underdeveloped

The Sherman Act

Section 1

Restrictive Agreements

- Contracts, combination or conspiracy, in restraint of trade or commerce
- Is declared illegal
- Punishable with fine &/ or imprisonment

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The Sherman Act contd.

Section 2

- Every person who shall monopolize
- Or attempt to monopolize
- Or combine or conspire to monopolize
- Is guilty of felony and punishable with fine &/ or imprisonment

Early Interpretation Per se Rule

Illégal per se means that act is illegal

17

- without extrinsic proof of intention or effect
- Earlier domain of per se rule was broad
 - Now it extends to Naked 'price fixing'
 - Market division agreements
 - Certain boycotts
 - Concerted 'refusal to deal'
 - Some tying agreements

Early interpretation - Rule of Reason

It is evaluating

Pro competitive conduct

Against anticompetitive conduct

To decide whether practice should be prohibited or not

Early interpretation

- In <u>Alcoa</u> case (1932 1945)
 - 3 element of monopolization provided
 - Relevant market
 - Monopoly power
 - Illegal use
 - In <u>Grinnell</u> case (1966)

growth by superior product, business acumen it was lawful

- Harm by monopolist's conduct
- Exclusionary abuse against competitor
- Exploitative abuse against customer

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Exclusionary conduct

Categories

Exclusionary pricing

predatory pricing

predatory buying

Loyalty discount

Refusing to deal

Essential Facility Doctrine

Exclusionary conduct contd.

Exclusionary distribution

- Exclusive contract with supplier, with customer;
- Tying or bundling
- Exclusionary misuse of institution Frivolous suits;
 Manipulating rules

Exclusionary innovation – Technology; New product; IPRs

Predatory Pricing

Monopolist

- reduces price for longer period,
- competitor leaves market,
- other entrants deterred
- later increase price to higher level
- Predator and victim
 - incur losses

- loss is investment for future profit

Predatory Pricing contd.

Areeda Turner test

- price below Average Variable Cost (AVC) Per se violation
- Intent test
 - now not valid
- Now in Matsushita v/s Zenith, & in Brook Group v/s Brown
- Recoupment test developed
 - To prove predator's ability to recoup

Essential Facility Doctrine & Refusal to deal

Elements

- Monopolist controls essential facility
- Competitor cannot duplicate but needs it
- Monopolist denies
- Monopolist can provide/ feasibility
- 1912 SC USA v/s Terminal Rail Road Association
- 1973 Otter Tail Power v/s USA

electric high voltage transmission lines

denial to competitors

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Essential Facility Doctrine & Refusal to deal

1985 – <u>Aspen Skiing Co.</u> – Harvard school influence

downhill skiing, other 3 resorts, stopped collaboration

1992 Eastman Kodac

service & parts - separate market, Kodac Monopoly

exception 'valid business reason' for non cooperation not accepted

2004 Verizon Communications v/s Trinko

Verizon denied interconnection services to rival in order to limit entry SC distinguished Aspen skiing saying that it was limited exception